

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 SSO-00 NSCE-00 INRE-00 USIE-00

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USCINCEUR

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USDOCOSOUTH

CINCLANT

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 4828

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: CSCE: SEPTEMBER 5 POLADS/EXPERTS DISCUSSION OF CBMS

GENEVA FOR CSCE DEL

REF: STATE 194249

SUMMARY: POLADS TOGETHER WITH CSCE EXPERTS MET FOR SEVEN HOURS ON
SEPT 5 TO REVIEW IS SEPT 3 REDRAFT OF CBM PAPER. DISCUSSION
DEMONSTRATED ONCE AGAIN ALLIED OPPOSITION TO PUTTING IN WRITING
SPECIFIC
CBM OBJECTIVES AND UNWILLINGNESS TO AGREE TO ESSENTIAL NEGOTIATING
POSITIONS. OPPOSITION TO HAVING PAPER AT ALL WAS OVERCOME. CHAIRMAN
IS COMMITTED TO PRESENT PAPER AND TO PROVIDE COUNCIL WITH ORAL BRIEFING

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ON SPECIFICS REFLECTING ALLIED AND US VIEWS. US REP REQUIRED THAT
US PAPER BE APPENDED AS ANNEX. IS FAILED TO DO SO IN INITIAL RE-DRAFT
CIRCULATED SEPT 6 BUT MISSION WILL INSIST THIS BE DONE.
REPORT WILL RECEIVE FURTHER REVIEW PRIOR TO COUNCIL MEETING.

END SUMMARY

1. FOLLOWING ACCOUNT OF SEPTEMBER 5 POLADS MEETING WITH CBM EXPERTS KEYED TO PARAGRAPHS IN SEPTEMBER 3 REVISION OF IS PAPER ON CBMS (REFA).

2. COMMITTEE DECIDED TO DESIGNATE PAPER A REPORT BY POLADS CHAIRMAN TO THE COUNCIL.

3. PARAGRAPH 1. NO CHANGE.

4. PARAGRAPH 2. NO CHANGE.

5. PARAGRAPH 3. INTRODUCTORY SENTENCE CHANGED TO READ "THE COMMITTEE AGREED THAT AN AGREEMENT ON CBMS SHOULD BE BASED ON THE FOLLOWING CONSIDERATIONS. THE COMMITTEE FELT IT BETTER TO DESCRIBE CRITERIA SET FORTH IN THE SUBPARAGRAPHS AS "CONSIDERATIONS" RATHER THAN AS "GENERAL OBJECTIVES," PARTICULARLY SINCE PARAGRAPH 5 DEALS WITH OBJECTIVES.

6. PARAGRAPH 4. IN ORDER TO MEET NORWEGIAN CONCERNS, FIRST SUB-PARAGRAPH CHANGED TO READ: "THE VALUE OF CBMS LIES IN THEIR MULTILATERAL NATURE. THE FINAL TEXT SHOULD NOT ENCOURAGE THE ESTABLISHMENT OF BILATERAL ARRANGEMENTS IN THIS FIELD, THUS ENSURING THAT ALL PARTICIPANTS ARE INVOLVED IN THE IMPLEMENTATION OF THE MEASURES AND BE ABLE TO BENEFIT FROM THEM." COMMITTEE MODIFIED SECOND SUBPARAGRAPH TO TAKE INTO ACCOUNT THAT THERE WOULD BE "DISCRIMINATORY" EXCEPTIONS TO THE AGREED GENERAL AREA OF APPLICATION. THIRD SUBPARAGRAPH UNCHANGED. IN FOURTH SUBPARAGRAPH, COMMITTEE DROPPED REFERENCE TO "CERTAIN TYPES OR LEVELS." COMMITTEE MODIFIED FIFTH SUBPARAGRAPH TO TAKE INTO ACCOUNT VIEW OF MANY ALLIES THAT THERE MAY BE TACTICAL VALUE IN SUPPORTING SOME NEUTRAL PROPOSALS IN GENEVA. CITING SWEDISH PROPOSAL ON MILITARY BUDGETS AS EXAMPLE, NUMBER OF ALLIES ALSO CONSIDERED IT PREMATURE TO CONCLUDE FINALLY THAT THERE WOULD BE NO ADDITIONAL CBMS. COMMITTEE ALSO DECIDED DESIGNATE THIS TEXT AS NEW PARAGRAPH FIVE.
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7. PARAGRAPH 5 (A). COMMITTEE AGREED INSERT IN FIRST SENTENCE A REFERENCE TO "LAND AND COMBINED" MANEUVERS IN ORDER TO MEET CONCERNS OF SEVERAL DELEGATIONS REGARDING INDEPENDENT AIR AND NAVAL MANEUVERS AND IN ORDER TO ELIMINATE NEED FOR REFERENCE TO EXCLUSION OF MEDITERRANEAN, WHICH GREEKS WOULD HAVE INSISTED BE BRACKETED. COMMITTEE ALSO AGREED TO PHRASE "IN EUROPE" WITHOUT BRACKETS AND DELETED PHRASE "IN THE RELEVANT AREA."

8. WITH REGARD TO QUESTIONS OF AREA, TIME AND THRESHOLD IN PARAGRAPH 5(A), US REP REPEATEDLY PRESSED ALLIES TO REACH AGREEMENT ON SPECIFICATION OF PRECISE FIGURES IN THE REPORT, ARGUING THAT TIME HAD COME TO ACHIEVE COMMON UNDERSTANDING ON ALLIED NEGOTIATING OBJECTIVES. THERE WAS STRONG OPPOSITION FROM ALL ALLIES TO PUTTING

SUCH FIGURES ON PAPER AT THIS TIME AND ALLIES WERE UNWILLING ATTEMPT REACH EVEN ORAL AGREEMENT ON PRECISE FIGURE FOR THRESHOLD. IN FACE OF THIS OPPOSITION, US REP URGED ACCEPTANCE OF SECOND ALTERNATIVE IN SEP 3 VERSION OF REPORT, LEAVING BLANKS FOR FIGURES. ALLIES ALSO REFUSED TO ACCEPT THIS APPROACH. US REP CONSEQUENTLY INSISTED ON ATTACHING US PAPER TO CHAIRMAN'S REPORT AS AN ANNEX AND FOOTNOTING THIS IN THE REPORT. DESPITE INITIAL RESISTANCE OF FRENCH REP TO SUCH A PROCEDURE, COMMITTEE ULTIMATELY AGREED. IT ALSO AGREED THAT CHAIRMAN, IN BRIEFING COUNCIL ORALLY, WOULD CITE FIGURES SPECIFIED IN US PAPER. ON THIS BASIS, COMMITTEE REACHED CONSENSUS ON INCLUDING IN CHAIRMAN'S WRITTEN REPORT A STATEMENT ON AREA OF APPLICATION THAT IS ESSENTIALLY SAME AS FIRST SENTENCE OF THIRD ALTERNATIVE IN SEPT 3 VERSION OF REPORT. CHAIRMAN MADE FIRM COMMITMENT TO BRIEF COUNCIL ORALLY TO THE EFFECT THAT IN COMMITTEE'S VIEW ZONE OF APPLICATION IN USSR SHOULD BE LIMITED TO BAND OF 700-500 KILOMETERS. REGARDING TIME AND THRESHOLD, COMMITTEE COULD ONLY REACH AGREEMENT ON INCLUDING STATEMENT IN REPORT THAT "THE COMMITTEE REACHED AN UNDERSTANDING UPON THE RANGE OF FIGURES WITHIN WHICH AN AGREEMENT ON ANNOUNCEMENT TIME AND A THRESHOLD WOULD BE FOUND IN THE LIGHT OF NEGOTIATIONS." IN ORALLY BRIEFING COUNCIL, CHAIRMAN IS ALSO COMMITTED TO DESCRIBE THRESHOLD RANGE AS 12,000 TO 20,000 TROOPS AND TO SAY THAT ANNOUNCEMENT TIME WAS MOST LIKELY TO BE 30 DAYS. IS FAILED TO ANNEX US PAPER OR TO FOOTNOTE IT IN REVISED TEXT CIRCULATED SEPT 6. MISSION WILL INSIST THAT THIS BE DONE SINCE US REP MADE IT CLEAR THAT THIS WAS REQUISITE FOR OUR AGREEMENT ON REPORT'S TEXT.

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9. REGARDING LAST PART OF PARAGRAPH 5(A), ITALIANS INSISTED ON BRACKETING REFERENCE TO POSSIBLE NOTIFICATION OF SMALLER-SCALE MANEUVERS. US AND OTHER REPS OPPOSED REMOVING BRACKETS FROM NORWEGIAN PROPOSAL FOR VOLUNTARY NOTIFICATION OF SEPARATE AIR AND NAVAL MANEUVERS BUT IS STAFF HAS ERRONEOUSLY DELETED BRACKET TEXTS IN SEPT 6 REVISED TEXT AND WE WILL INSIST THIS BE CORRECTED.

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10. PARAGRAPH 5(B). IN THE INTEREST OF AVOIDING PROLONGED DEBATE ON MOVEMENTS QUESTION, US REP OPENED DISCUSSION BY SAYING PARA 3 OF US PAPER WAS A CLEAR EXPOSITION OF WELL-KNOWN US POSITION ON THIS SUBJECT. ALLIES REACTED BY STATING THIS LEFT THEM IN VERY AWKWARD NEGOTIATING POSITION AND OFFERED LITTLE LEVERAGE TO EXTRACT CONCESSIONS FROM OTHER SIDE. SEVERAL ALLIED EXPRESSED DISMAY OVER US CONTINUED FIRMNESS AND WONDERED OUT LOUT HOW NEXT TO PROCEED. ASKED IF US WOULD CONTINUE TO REMAIN SILENT ON THE SUBJECT IN GENEVA, US REP SAID US WILL CONTINUE TO RESPECT THE UNDERSTANDING IN NATO ON TACTICS. COMMITTEE UNDER THESE CIRCUMSTANCES, AGREED TO ACCEPT INCLUSION OF US PROPOSAL IN BRACKETS AND REVISED UK PROPOSAL ALSO IN BRACKETS. UK REVISION STATES THAT PRIOR NOTIFICATION OF MOVEMENTS SHOULD BE LEFT TO THE DISCRETION OF THE PARTICIPATING STATES.

11. PARA 5(C). NO CHANGE EXCEPT FINAL SENTENCE IN BRACKETS WAS DROPPED.

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12. PARA 6. NEW PARA STATES THAT A PREAMBULAR PARAGRAPH ON SELF-RESTRAINT ALONG THE LINES OF THE WESTERN PROPOSAL IS THE MAXIMUM ACCEPTABLE.

13. PARA 7. LANGUAGE IN PARENTHESIS WAS DROPPED AS WAS WORD "PURELY."

14. PARA 8. LAST SENTENCE OF THIS PARA WAS DROPPED.

15. SEVERAL DELEGATINS, STIMULATED BY THE FRENCH, ASKED THE CHAIRMAN TO EXPAND ORALLY PARA 3(ON GENERAL CONSIDERATIONS) OR TO EXPAND ON THE INTRODUCTION SO AS TO PUT THE PAPER IN BETTER PERSPECTIVE. THEY FELT, AND COMMITTEE AGREED, THAT THERE SHOULD BE A REFERENCE TO THE FACT OF THE SEPT 5 MEETING WITH CSCE EXPERTS AND TO THE PROLONGED NEGOTIATIONS IN GENEVA WITH SOME DESCRIPTION OF WHERE THESE NEGOTIATIONS NOW STOOD. CHAIRMAN UNDERTOOK TO PREPARE STATEMENT ALONG THESE LINES.

16. AT CLOSE OF MEETING, CHAIRMAN STATED THAT DELEGATIONS WILL HAVE ONE FURTHER OPPORTUNITY TO REVIEW THE CHAIRMAN'S REPORT

BEFORE HE PRESENTSIT TO THE COUNCIL, RUMSFELD

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